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right-turn-only driveway here is not -- is not necessarily to avoid the expense of a traffic signal.

It's because when they put in dual left-turn lanes on each of these approaches to the Route 38/New Kirk Road intersection, the dual left-turn dimensions are typically 300 feet for the left-turn storage itself and 300 feet for the

A. Well, I think if I understand your

question, the reason that they're looking at a

Since this intersection from the center line to center line is only roughly 600 feet total, Old Kirk Road falls within the limits of the deceleration taper and the left-turn storage for this new widened approach to Kirk Road to New Kirk Road.

It is not good engineering practice to have a full access, whether signalized or not, that falls within the limits of a left-turn lane on an approach to an intersection.

Q. Well, this particular intersection would

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directly.

There are phase one studies which do not get funded.

- Q. Do you know what percentage don't get funded?
- A. I would -- I could take a quess and I would say --
 - Q. Based on your experience.
- A. Based on my experience, in a normal funding environment, maybe 10 percent.

In a tight funding environment, maybe that figure could increase to 30 or 40 percent depending on the source of funds.

- Q. Do you know what the hierarchy of this particular crossing is on IDOT's hierarchy of projects that will get done?
- A. I have been told by Kane County that at the present time it is funded.

I don't know if it's fully funded, I don't know if the funding is in jeopardy because of the state's budget shortfalls and woes at this point in time.

not be a full intersection, correct?

There's no road to the north, is there?

- A. By full, we mean even a T-intersection could be full in the sense that it has all movements permitted.
- Q. Well, in your capacity as a superintendent of highways for DuPage County's Division of Transportation, would it be a recommendation of a county road authority to have the residential area around Old Kirk Road used for through traffic?
- A. Would you intentionally route through traffic through a residential area?
 - Q Yes, sir.
- A. That's something that you would like to avoid on a day-in and day-out basis.
- Q. There's an indication that there was a phase one design for this particular intersection in this area.

Are there many phase one designs that don't get constructed?

A. I don't know if I can answer that question

Q. Okay. When you perform the adverse impact studies, you indicated you did it relative to miles and you did not do it specifically with regard to time, correct?

A. That's correct.

The reason is because the ICC criteria is based on distance and not time.

- Q. But the whole concept is not only would you travel further, it would take you longer to get from Point A to Point B, correct?
 - A. That's correct.
- Q. And there's also potential, is there not, that if this intersection has a train in it, that that may delay you?
- A. That's a possibility, but I did review the Union Pacific's volume and gate downtime survey from 1999 and the crossing is actually closed only roughly 11 percent of the time.

So anybody leaving from a business on Old Reed Road who is right there near the crossing and can see activity at the crossing and specifically can see if the gate is down or

		·	7	
1 2	BEFORE THE ILLINOIS COMMERCE COMMISS	CION	1	INDEX
3	IN THE MATTER OF:		2	
4	UNION PACIFIC RAILROAD COMPANY		3	Re- Re- By Witnesses: Direct Cross direct cross Examiner
5	Petitioner		4	JOHN M. CARLSON 169 173, 179, 183
ļ	vs.	T01-0040	5	187
7	TOWNSHIP OF GENEVA, ILLINOIS, and) ILLINOIS DEPARTMENT OF) TRANSPORTATION,		6 7	BRIAN DePAUL 189 199 206
8	Respondents.		8	BRENT COULTER 210 248 275
10	Petition for an order of the Illinois Commerce Commission for		9 10	281 279
11	closure of Old Kirk Road, public) grade crossing DOT #714986H at) Milepost 33.75 on the Geneva)		11	
12	Geneva Township, Kane County.		12	EXHIBITS Respondent's For Identification In
13 14	Illinois.) Chicago, Illinois		13	Evidence Exhibit No. 15 was marked
15	May 14, 2003		15	Exhibit No. 16 was marked224
16	Met, pursuant to notice. BEFORE:		16	Exhibits 1 through 16 were admitted
17			17	284
18	Ms. June Tate, Administrative Law	Juage.	18	
19			19	
20			20	
21			21	
22			22	
	*			·
		164]	166
	<u> </u>			

1	APPEARANCES:
2	MR. MACK H. SHUMATE, JR. 101 North Wacker Drive, Room 1920
3	Chicago, IL 60606 for the petitioner;
4	MS. MARY E. DICKSON
5	203 East Liberty Drive Wheaton, IL 60187
6	for the respondent.
7	MR. ROBERT BERRY (telephonically)
8	527 East Capitol Avenue Springfield, Illinois, 62701 for staff;
9	MR. JEFF HARPRING (telephonically)
10	2300 South Dirksen Parkway Springfield, Illinois
11	for the Illinois Department of Transportation.
12	or transportation.
13	SULLIVAN REPORTING COMPANY, by MICHAEL R. URBANSKI, C.S.R.,
14	License No. 084-003270
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JUDGE TATE: In accordance with the rules and	
regulations of the Illinois Commerce Commission,	
I now call Docket T01-0040, Union Pacific	
Railroad Company versus Township of Geneva,	
Illinois, and Illinois Department of	
Transportation, petition for an order of the	
Illinois Commerce Commission for the closure of	
Old Kirk Road, public crossing D.O.T. No. 174986	ł
at Milepost 33.75 on the Geneva Subdivision, City	
of Geneva, Geneva Township, Kane County,	1
Illinois.	
Your appearances, please.	
MS. DICKSON: Mary Dickson, D-i-c-k-s-o-n, on	
behalf of Geneva Township Highway Commissioner,	
John Carlson.	
MR. SHUMATE: Mack Shumate, I'm an attorney to)
the Union Pacific Railroad Company.	
JUDGE TATE: Mr. Berry.	
MR. BERRY: Bob Berry representing the staff	
of the transportation division, railroad section	
of the Commission. Business address 527 East	
Capitol Avenue, Springfield, Illinois, 62701.	
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I also have Mr. Harpring here with the 1 2 Illinois Department of Transportation. JUDGE TATE: Is he entering an appearance? 3 MR. BERRY: Yes. MR. HARPRING: Jeff Harpring representing the 5 Illinois Department of Transportation, 2300 South 6 Dirksen Parkway, Springfield, Illinois. 7 8 JUDGE TATE: Let the record show there were no 9 other appearances. We have one prospective witness who has 10 11 not been sworn. 12 MS. DICKSON: Mr. DePaul. 13 JUDGE TATE: Will you stand to be sworn, 14 please. 15 (Witness sworn.) 16 JUDGE TATE: Thank you. 17 At the last hearing on April 30th, Mr. Shumate was in the process of cross-examining 18 John M. Carlson, the Geneva Township highway 19 20 commissioner. 21 At this point, Ms. Dickson representing

area. 1 Q. And what is the purpose of this petition 3 to your knowledge? MR. BERRY: You're going to have to sit closer 5 to the microphone, please. JUDGE TATE: Move it down farther that way. 6 THE WITNESS: I'll repeat that. 7 8 This was a circulation -- or this was a 9 petition circulated by Mark Wissing passed on to 10 11 The purpose of the petition, the undersigned oppose the closing by the Union 12 13 Pacific Railroad of the public crossing on Old 14 Kirk Road. 15 BY MS. DICKSON: 16 Q. And did Mr. Wissing give this petition to 17 you for your files as for maintenance in your 18

files as the Geneva Township highway commissioner?

A. Yes.

JUDGE TATE: Is this the document we're dealing with?

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to recall Mr. Carlson to lay the foundation for
one of the exhibits.
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the Geneva Township highway commissioner wishes

The other witnesses understand, please, that you were previously sworn and are still under oath. Thank you.

Ms. Dickson.

MS. DICKSON: Thank you, your Honor.

JOHN M. CARLSON,

having been called as a witness herein, after having been first duly sworn, was examined and testified as follows:

FURTHER DIRECT EXAMINATION

BY

MS. DICKSON:

Q. Mr. Carlson, I'm handing you what has been previously designated, I believe, as Exhibit No. 13.

Would you take a moment and identify that document?

A. This is a petition circulated by Mark Wissing of the residents and some of the business people and employees in the Kirk, Old Kirk Road

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MS. DICKSON: I'm sorry, it's Exhibit 14. I
apologize.
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JUDGE TATE: Thank you.

MR. BERRY: 14 or 13?

MS. DICKSON: 14.

JUDGE TATE: 14.

MS. DICKSON: Judge Tate, I just received this one and it has not been previously marked by you as an exhibit.

JUDGE TATE: Okay. That will be 15.

(Whereupon, Township

Exhibit No. 15 was marked

for identification.)

JUDGE TATE: This is another petition.

MS. DICKSON: This is a resolution of the Kane County division of transportation.

It's a resolution of the Kane County Board supporting the continuation of the grade crossing at Old Kirk Road.

JUDGE TATE: Continue.

21 BY MS. DICKSON:

Q. Mr. Carlson, I'm showing you what has been

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just marked as Exhibit No. 15.
               When did you receive this resolution?
 2
         A. I received it this morning at
 3
      approximately 11:00 o'clock.
         Q. And is this a resolution of the Kane
 5
      County Board?
 6
 7
         A. Yes.
         Q. And in this resolution, what does the Kane
 8
      County Board resolve?
 9
         A. Now therefore it be resolved that the Kane
10
      County Board opposes the closing of the
11
      crossing -- the grade crossing at Old Kirk Road
12
      by the Union Pacific Railroad in the name of the
13
      residents of northern Illinois that use the road
14
      to access Kane County Event Center or as an
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      alternate route to Kirk Road until an alternative
      access and circulation plan can be developed in
17
18
      coordination with the major intersection
19
      improvement at Kirk Road and Illinois Route 38.
20
         MS. DICKSON: Thank you.
21
               I have no further questions of
22
      Mr. Carlson.
                                                    172
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1
      Mark Wissing.
 2
               I don't know if he was aware of Illinois
 3
      Code 10.
 4
         Q. And this petition is a petition signed by
      residents in the area or people that work in the
 5
      area?
         A. Yes, it is.
         Q. Is it both?
 8
         A. Yes. Yes. I can see on Page 3 that these
 9
10
      are people that work at one of the businesses.
         Q. Do you know if any of your constituents
11
12
      that live in the area have signed that?
         A. Yes. I can see a number of names that I
113
14
      recognize.
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         Q. Okay. Now, you've just introduced another
      document here which is a resolution of the Old
16
      Kirk Road in Geneva by the -- by Kane County; is
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      that correct?
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19
         A. Kane County Board, yes.
         Q. And how was this obtained by your office?
20
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         A. I went to the county clerk's office and
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picked up a copy of -- the certified copy of the

1 However, if it's appropriate at this time, I would ask to move exhibits 1 through 15 2 3 into evidence. JUDGE TATE: I'll reserve ruling. 4 MR. SHUMATE: Was there -- I'm sorry. 5 6 JUDGE TATE: Go on. 7 MR. SHUMATE: So we'll now be able to continue with the cross-examination? 8 9 JUDGE TATE: That's correct. 10 MR. SHUMATE: Okay. 11 FURTHER CROSS-EXAMINATION 12 13 MR. SHUMATE: 14 Q. Mr. Carlson, I like to direct your 15 attention to what's been marked as Respondent's 16 Exhibit 14. I believe it's the petition. 17 Is that correct? 18 A. Yes. 19 Q. Are you aware of whether or not that 20 particular petition was prepared in accordance

with requirements of 10 Illinois Code 528-3?

A. I believe it was a petition prepared by

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resolution this morning. The meeting was last evening. Q. I see. And did you testify at the hearing that was held before this resolution was passed? A. No, I did not. Q. Did anybody on your staff --A. No. -- testify? Okay. We'll go back to the line of questioning that we had, and I don't have much more at all. A. Okay. Q. When we were at the previous hearing. Was there a plan that was given to the Geneva Township with regard to a modification of the intersection of Old Kirk Road and Roosevelt Road or Route 38? A. Being in phase one engineering, I've not seen anything other than -- at this point other than they're talking, I guess I'd use the word in

generals that they want to improve sightlines,

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increase lanes and, you know, possibly do some modifications to how Old Kirk Road meets in with the improved or the proposed improvements to the Route 38.

- Q. And just to make it clear, the Illinois Department of Transportation is the roadway authority that is charged with the responsibility of Route 38 or Roosevelt Road; is that correct?
 - A. That is true.
- Q. And so you would expect that that particular governmental entity would be the one that would, as you called it, phase one designing or any modifications to that intersection?
- A. I believe from my recollection that in the phase one engineering, the IDOT was going to get their phase one engineering or -- from the Kane County Department of Transportation.

And I would -- and then go through the steps they go through at that point of approval.

- Q. Okay. Now, Old Kirk Road, that's a township road, correct?
 - A. Yes.

A. None as of this date.

Q. Okay. So if I understand you correctly, relating to the three governmental entities, that would be the Township of Geneva, the County of Kane, and the Illinois Department of Transportation, to your knowledge there are no formal engineering plans with regard to reconfiguring the intersection of Old Kirk Road and Route 38?

MS. DICKSON: Objection, asked and answered: JUDGE TATE: Sustained.

MR. SHUMATE: Okay.

BY MR. SHUMATE:

- Q. Now, one more question, I think, and --earlier you had testified as the supervisor of the township from a standpoint of transportation -- what is your title again?
 - A. Highway commissioner.
 - Q. Highway commissioner.

With regard to your opinions concerning certain safety issues, concerning traffic issues, is that correct, on your direct testimony?

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- Q. And so it's Geneva Township that has the jurisdiction of that road?
 - A. Yes.
- Q. Has Geneva Township either prepared through its own engineering staff or hired an engineer to reconfigure the intersection of Old Kirk Road and Roosevelt Road or Route 38?
- A. I use the man behind me, Mr. Coulter, for advice as it relates to design and engineering specifics on various roads.
- Q. Has a formal plan or engineering plan for reconfiguring the intersection been undertaken by Geneva Township?
 - A. Not as of this point.
- Q. Has Kane County through its department of transportation, to your knowledge, undertaken an engineering analysis for the intersection of Old Kirk Road and Route 38?
- A. I believe they're in the process of doing it, but not finished.
- Q. Have you received any preliminary plans or your office received any preliminary plans?

- A. Yes.
- Q. And you're not an expert in that area, are you?
 - A. No.

 $\ensuremath{\mathsf{MR}}.$ SHUMATE: No further questions, your Honor.

JUDGE TATE: Any redirect?

I'm sorry, Mr. Berry.

MR. BERRY: Yes, I have some questions.

CROSS-EXAMINATION

BY

MR. BERRY:

- Q. In the packet that was sent to me, I don't think it was -- let me check -- it was labeled, but it might be Exhibit No. 9, the petition to oppose the closing of Old Kirk Road submitted by Welding Material Sales, Inc.
 - MR. SHUMATE: I believe that's Exhibit 11.
- MR. BERRY: That's 11.
 - JUDGE TATE: Yes, that's 11.
 - MR. BERRY: Okay. I have some questions about it.

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THE WITNESS: Okay.
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      BY MR. BERRY:
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         Q. I notice that going down the addresses,
      besides Geneva, there's people that signed it
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      from Batavia, Naperville, Sycamore, Aurora, West
 5
      Chicago, Aurora; Montgomery, Illinois,
 6
      St. Charles, another West Chicago, another
 7
      Chicago, besides people that live in Geneva.
               My question is, in terms of access to
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      the businesses if the Old Kirk Road at-grade
      crossing is closed, the further away a person is
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      from the crossing, the more chance he's going to
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      have to gain access to the crossing without much
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      trouble.
15
               Will you agree?
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         MS. DICKSON: Do you understand the question,
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      Mr. Carlson?
18
         THE WITNESS: Yes.
19
               I quess I would say in my opinion
20
      , Mr. Berry, are you -- could I ask you a
21
      question?
22
         JUDGE TATE: No.
                                                     180
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Do you agree with that?

A. No, I don't, and they have 50 percent less opportunities to get into their property by virtue of the fact they must enter off of Route 38 only as opposed to being able to enter on Cherry or the Old Kirk that's south of Cherry.

Q. Are you aware of other businesses in Geneva or the surrounding area in your township that only have one entrance?

A. Are we talking -- could you clarify that, if it's off a state road or --

Q. Any scenario of a township road off a state road?

MS. DICKSON: Objection, relevance, your Honor.

JUDGE TATE: Can you clarify your --

MR. BERRY: He's testified that, you know, to the difficulty some people are going to have gaining access to the site because there's only one entrance.

Well, I want to know if there's other places in the township, other businesses that

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1 THE WITNESS: Okay. If the closing -- I would
2 say no, I don't agree.
3 BY MR. BERRY:
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Q. Why?

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A. Because if the crossing were closed and on an entry-only basis, there would -- there would still be directions that employees would be coming from that could be difficult to get into Old Kirk Road.

Q. But the entry-only scenario is still not carved in stone, is it?

A. No. At this point it is not. At this point, we don't know what the entry is.

Q. What I was getting at, the further away a person lives, the more chance they have to take alternate routes that cut down on the adverse travel and the difficulty to get to the site.

Now I understand that a person that lives in, say, in Geneva or lives very close to the site would have difficulty, but a person far away would have less difficulty because he has more opportunity to take alternate routes.

have the same scenario, only one entrance.

MS. DICKSON: I renew my objection, your

MS. DICKSON: I renew my objection, your Honor.

JUDGE TATE: Sustained.

MR. BERRY: I'm sorry, are you waiting for me?

THE WITNESS: Yes.

JUDGE TATE: Yes, we are.

MR. BERRY: I didn't hear what the ruling was.

9 JUDGE TATE: I'm sorry. The objection was 10 sustained.

MR. BERRY: Okay.

Those are all the questions I have.

13 JUDGE TATE: Mr. Harpring.

MR. HARPRING: No questions.

EXAMINATION

ΒY

JUDGE TATE:

Q. Mr. Carlson, referring to the map which is Page 2 of Exhibit 11.

A. Yes.

Q. All right. That shows the location of Williams. By what means are -- what are the

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various routes that people can take to reach -- not Williams -- Welding Material Sales?

- A. Today, if they are approaching from the south, they can get on Southwest Lane, which I think is actually Old Kirk Road, or they can make an eastbound turn on Cherry Lane, then proceed north up Old Kirk Road to Reed Road.
- Q. How do they get from Cherry Lane to Old Kirk Road?
- A. Old Kirk Road runs parallel to Kirk Road and so they would make an eastbound -- a right-hand turn on Cherry and then a left-hand turn onto Old Kirk, cross the tracks, and then make a left-hand turn onto Reed Road.
 - Q. Okay.
- A. If they're coming from the north, they have a choice of turning across State Street at the light -- I'm sorry, across 38, Illinois Route 38, and then making a right-hand turn onto Old Kirk Road.

They also may elect to go -- proceed further south to Cherry Lane and go there.

So you've -- at that point you, you know, coming from the east would either -- would have a choice of turning at Old Kirk Road or going to the light at Kirk Road and then proceeding south to Cherry Lane, making a left-hand turn at the light, making a left-hand turn at Cherry and making a left-hand turn onto Reed Road.

And again, you know, coming from the west on Route 38, more than likely most people would go through the intersection at Kirk Road and 38 and make a right-hand turn onto Old Kirk Road, though they would have the option of turning on Kirk Road and proceeding down to Cherry Lane.

- Q. Reed Road doesn't go to State Street or 38?
- A. No, it does not. It dead-ends, I believe, at a property line where that shaded area is.

 JUDGE TATE: All right. Redirect?

 MS. DICKSON: I have no redirect, your Honor.

 JUDGE TATE: Your next witness.

Coming in from the east, the employee or whatever, the person wanting to get to that area would turn across -- would have the option of making a left-hand turn across two oncoming lanes of traffic onto Old Kirk Road or they could go up to the signalized intersection at Kirk Road and State, make a left turn, proceed down to Cherry and make a left turn there.

Again, coming from the west on Route 38 --

Q. Wait a minute.

This Welding, you went past the place where Welding is to go to Cherry?

A. Yes.

What is unclear on this particular map is that Reed Road is under Kirk Road. Okay.

What's not clearly indicated is you are on the bridge of Kirk Road, okay, and Kirk Road bridges Reed Road, so you may not access Reed Road from --

- Q. Kirk Road?
- A. -- Kirk Road.

MS. DICKSON: At this --

MR. SHUMATE: May I ask one question that was brought up by your Honor's questioning?

JUDGE TATE: Yes.

FURTHER CROSS-EXAMINATION

BY

MR. SHUMATE:

- Q. Mr. Carlson, directing your attention again to this Exhibit 11, that would be Respondent's Exhibit 11, on the far south you referenced I think -- is it Southwest Lane; is that correct?
 - A. Yes
- Q. And so that -- and then just to the north of that there's Cherry Lane, right?
- A. Yes.
- Q. And both of those have access to Old Kirk Road, right?
 - A. Yes.
- Q. And so the businesses or individuals could use either of those two routes to get to what's been termed Reed Road or to the businesses that

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are in and around Welding Material Sales; is that
 1
     correct?
        A. Yes.
 3
        O. And then to the north you can access Reed
 4
     Road and those businesses, if you come either
     east or west off of Route 38 and then go south?
 7
        A. Yes.
8
        O. Okay. Now, if you take either South
     Western Lane or Cherry Lane, do you have to cross
     the railroad tracks?
        A. Yes, you do.
11
        O. If you take Route 38, do you have to cross
12
     the railroad tracks?
13
        A. No, you don't.
14
        O. And if you take Kirk Road in lieu of Old
15
     Kirk Road to get to Route 38, do you have to
16
     cross the railroad tracks at grade?
17
        A. No.
18
        Q. There's a bridge over the tracks; is that
19
20
     correct?
        A. Yes, there is.
21
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MR. SHUMATE: No further questions, your

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name for the record, Mr. DePaul.
         A. B-r-i-a-n, D-e-P-a-u-1.
 3
         JUDGE TATE: Trank you.
      BY MS. DICKSON:
         Q. What is your position with Welding
      Material Sales?
         A. Vice president.
         Q. How long have you been vice president of
 8
      Welding Material Sales?
 9
         A. Nine years.
10
         Q. How long has -- and Welding Material Sales
111
      is located on Reed Road?
12
13
        A Yes
14
         O. How long has it been located at that
15
      location?
l16
        A. Oh, approximately 15, 17 years.
         Q. What's the nature of the business of
17
18
      Welding Material Sales?
        A. We do retail packaging of welding
19
      consumables for the retail industry.
20
        Q. How many employees do you have?
21
22
         A. At any point in time between 35 and 45.
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1 2 JUDGE TATE: Do you have another witness, 3 Ms. Dickson? MS. DICKSON: Yes, I do, your Honor. 4 I'd like to call Mr. Brian DePaul. 5 BRIAN DePAUL, 6 7 having been called as a witness herein, after having been first duly sworn, was examined and 9 testified as follows: 10 DIRECT EXAMINATION 11 BY 12 MS. DICKSON: Q. Mr. DePaul, are you affiliated with 13 14 Welding Material Sales? 15 A. Yes. Q. And what is your position with Welding 16 17 Material Sales? 18 JUDGE TATE: First of all, may we have a spelling of the first name. 19 MS. DICKSON: Yes, your Honor. 20 21 BY MS. DICKSON: 22 Q. . Could you please spell your first and last

Q. Do you have vendors who come to Welding Material Sales? 2 3 A. Yes. Q. On average on a daily basis, how many 4 vendors would come to your location? A. Including truck lines which I would 6 7 consider a vendor, on average eight to ten a day. Q. Can customers also come to your location? 9 A. Yes. 10 Q. On average on a daily basis, how many customers visit your business? 11 A. One. 12 0. Is it a major customer? 13 14 A. Sometimes. Q. But is it a different customer every day? 15 A. Yeah. 16 Q. Looking at Exhibit No. 11, is this -- can 17 you identify this exhibit? 18 19 A. Yeah, that was a petition we did within the company that all the employees supported. 20 These are all the employees that work 21

for me that have to, you know, come via that map

5

to the location every day on an at least Monday-through-Friday basis.

- Q. Did you give these employees any inducement to sign this petition?
 - A. No.
- Q. How did the employees come to affix their names to this petition?
- A. We passed out the petition and they each were given the option to sign it.
- Q. So where it says that the employee might live, their address, it's Geneva or Batavia or Sycamore, that's their current residences?
 - A. Correct.
- Q. At least as of the date of the signing of the petition?
 - A. Correct.
- Q. In taking -- accepting signatures on this petition, did you have the opportunity to glean from your employees their feeling as to the closing of the Old Kirk Road crossing?
 - A. Yeah. They were all opposed to it.
 - Q. Were you informed as to the reasons for

Mr. Berry -- Mr. Berry's information.

What is your route then to work, Mr. DePaul?

- A. To work? Just what's on the map here?
- Q. Yes.
- A. I go north on Kirk Road and take a right eastbound on what says on the map here Southwest Lane which is really Old Kirk Road, and follow that around and end up going north on Old Kirk over the tracks and left on Reed Road.
 - Q. What is your exit from work every night?
 - A. Relatively close to the same.

Reed Road east to Old Kirk and go south over the tracks, then I normally take a right on Cherry because at the intersection of Cherry and Kirk Road there is a light, and if I need to go left or southbound on Kirk, the light obviously helps.

- Q. If the Old Kirk Road crossing is closed, what would be the -- what would be the fastest route for you to take home?
 - A. To take Reed to Old Kirk and go north and

- their opposition?
 - A. Yeah.

Most importantly the exit at the end of the day, leaving the property without that crossing would be -- would force the employees -- at least the ones who live west and south of the area, they would have to go north on Old Kirk and take a left going westbound on Route 38 where there is no signal and you have to cross an extremely busy intersection.

- Q. To your knowledge do any of your employees currently take that route heading on Old Kirk Road going north and attempting to exit on Route 38?
- A. Only when there's a train blocking the crossing and they're forced that way and don't want to wait for it.
 - Q. Have you -- where do you live?
- A. I live southwest of that on Randall Road. Off of Randall Road in Batavia.
- Q. What is your route then, if you want to refer to the map, that appears on Page 2 or

then go west or turn left on Roosevelt.

- Q. If that -- if through the work on Route 38 IDOT determined that there shall be no left-hand turn or no west-directed turn onto Route 38 at Old Kirk Road, what would then be your route home, the fastest route home?
- MR. SHUMATE: You know, I'm going to object to the question.

And the reason for it is is that there's been no foundation laid that there's any plans or any engineering plans that would indicate that there would ever be a no left-hand turn allowed from Old Kirk Road on to Route 38.

JUDGE TATE: Do you have a response? MS. DICKSON: Yes, your Honor.

There has been testimony that among the phase one engineering plans, one of the concepts or alternatives is to limit ingress or egress on to Old Kirk Road from Route 38, either egress heading west and ingress heading east.

I think that there was testimony that that is one of the alternatives and I think it

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bears consideration in this proceeding because if
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      IDOT does use that as one of the alternates this
      will severely impact those businesses.
         JUDGE TATE: Now, wait a minute. 38 is under
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      IDOT's jurisdiction?
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         MS. DICKSON: Correct.
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         JUDGE TATE: And you said east or west from
      Old Kirk Road.
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               I thought the question was turning off
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      of 38, not turning on to it.
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         MS. DICKSON: I'm sorry, your Honor, if that
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      is what I asked.
               I asked how he would -- if IDOT
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restricts a west turn exit from Old Kirk Road --JUDGE TATE: Yes.

MS. DICKSON: -- how would be the route -what would be the fastest route he would take

MR. SHUMATE: Renew the objection, your Honor. It's speculation.

There's no evidence on the record other than testimony that there are no design plans

Q. Mr. DePaul, then the question was, if you are limited -- if IDOT's plan was to restrict a west turn or westernbound exit on to Route 38 at Old Kirk Road, looking at this map, what would be your fastest alternate route?

A. With the crossing closed, correct?

Q. Correct.

A. Well, for me personally I'd have to go eastbound on 38 about, I'd say, two, two miles to Fabyan Parkway which then comes back around south and ends up south on Kirk Road way down here.

Q. Approximately -- approximately how long would your -- in mileage would that increase your travel?

A. I'd say four or five miles.

Q. Did your employees also voice any objection to taking a longer route if the crossing was closed?

A. Yes, because coincidentally most of them do live south of our location so they'd have to do what I just explained.

MS. DICKSON: No further questions.

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that have actually been put into the record. I
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      asked for those, if there were any, by either
      Kane County, Geneva Township, or the Illinois
      Department of Transportation.
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         JUDGE TATE: I still have a question because
      Old Kirk Road isn't IDOT's road. So how could
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      IDOT restrict the direction in which you turn
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      there?
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         MS. DICKSON: Your Honor, the testimony from
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      Mr. Carlson was that with the reconstruction of
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      Route 38, the potential -- one of the plans may
      be to make that a limited access highway at the
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      area of Old Kirk Road.
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         JUDGE TATE: 38?
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         MS. DICKSON: Right. Which would prohibit a
      traveler exiting Old Kirk Road heading west and
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      would prohibit a traveler heading east from
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      entering Old Kirk Road.
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         JUDGE TATE: Objection overruled.
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              Continue.
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         MS. DICKSON: Thank you, your Honor.
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      BY MS. DICKSON:
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JUDGE TATE: Mr. Shumate.
         MR. SHUMATE: Thank you, your Honor.
                 CROSS-EXAMINATION
                 MR. SHUMATE:
         Q. Approximately how many employees do you
      have, Mr. DePaul?
         A. Between 35 and 45 depending on the time of
         Q. And how many shifts do you run at your
      facility?
         A. Just one.
         Q. And what time do those individuals get out
      of work?
         A. There's 7:00 to 3:30 for the factory
      personnel and 8:00 to 4:30 for office.
         Q. Okay. So they would be using the
      intersection of the railroad tracks and Old Kirk
      Road a little after 3:30.
              As a general matter do they leave all at
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      the same time?
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         A. A lot of them. The ones that get out at
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4:30.

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O. Would leave at 4:30?

A. So really between 3:30 and 5:00.

- Q. Okay. Do trucks use -- does your business use any type of trucks?
 - A. Yes.
 - Q. What type of trucks?
- A. Everything from UPS, FedEx-type parcel carriers up to full length semi tractor-trailers.
- Q. And your company is Welding Material Sales. What products does that mean? Is it a welding shop or --
- A. No, we actually sell welding filling metals.
- Q. On the trucks that either go into your facility or leave your facility, do any of them carry compressed gas or acetylene or anything of that nature?
- A. Some of our customers that are in the gas business send their own trucks in that do have gas on them.
 - Q. So these would be like a welding company

placing a traffic light at Old Kirk and Route 38.
So I would object on that basis.

MR. SHUMATE: We have had testimony with regard to the concept of a traffic light from Mr. Carlson.

MS. DICKSON: Based on questions that you asked Mr. Carlson, but there has been no testimony that IDOT is considering a traffic light at that intersection.

MR. SHUMATE: Well, whether IDOT is considering or not is not what I asked him. I just asked him whether or not --

JUDGE TATE: What was your question?
MR. SHUMATE: My question is if there was a
traffic light at Route 38, would that ease your
employees or your, as the boss of your employees,
concern about their -- what you stated, their
safety and their convenience?

JUDGE TATE: Well, I don't remember anything about a traffic light being planned for there.

MR. SHUMATE: No, we didn't say there was one planned for that.

and they would --

A. Yeah.

Q. -- get the rods from you?

A. Yeah.

- Q. And, generally, you testified that it would be for the convenience of your employees to be able to utilize the existing at-grade crossing and go south on Old Kirk Road as opposed to using Route 38?
 - A. I'd say it's more safety than convenience.
- Q. Okay. And if there was a traffic light at the intersection of Old Kirk Road and Route 38, would that make it more or less safe -- let me say it this way.

Would it make it more convenient?

MS. DICKSON: Objection.

MR. SHUMATE: He's testified as to convenience and I think he can answer that.

MS. DICKSON: No. My objection was based on the fact that the potential -- the traffic light at this -- at Old Kirk and Route 38, there has been no evidence that IDOT would even consider I said if there was a traffic light that would allow them to go in and out.

JUDGE TATE: Sustained.

MR. SHUMATE: Okay.

BY MR. SHUMATE:

- Q. If you had a route for your employees and customers to serve your business that did not have to go across railroad tracks as opposed to going across railroad tracks, would you prefer that, from a standpoint of safety of your employees?
- A. My personal opinion is that if it's a -if the railroad intersection is complying with
 all the regular federal or state or whatever
 codes, it's just as safe as any other
 intersection.
- Q. You testified that your employees would be leaving work at around 7:00 -- excuse me, 3:30 to 5:00 o'clock; is that correct?
 - A. Uh-huh.
- Q. Is that the rush hour?
 - A. On Roosevelt Road it certainly seems that

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way. I can't -- I don't know particularly what definition of rush hour, but that's when there's definitely a heavier traffic pattern at that time.

- Q. Are you aware of whether there's commuter trains along the track crossing that we have talked about today?
 - A. Yes, there is.
- Q. Are your employees ever stopped by a train because of the traffic signal, because of the railroad signal there?
- A. I personally do not leave until about 5:00 o'clock, so I can't testify as to whether between 3:30 and 5:00 how many trains cross that and impede their crossing.

I imagine by looking at a train schedule going from Chicago to Geneva on the Metra there's a train about every 15 minutes so I imagine it would at one point or another stop them.

Q. Rather than having your employees travel over the railroad crossing as it exists today, is there anything that can -- do you feel that could

CROSS-EXAMINATION

BY

MR. BERRY:

Q. Looking at Exhibit No. 2, the aerial -- that's the photograph that's in color.

Do you have that?

A. Uh-huh.

JUDGE TATE: Yes.

BY MR. BERRY:

- Q. Okay. Looking at Cherry Lane, semi comes south or north on Kirk Road, turns to the right on Cherry Lane, can it make a left-hand turn to the north to go into your business? Is the turning radius large enough?
 - A. I'm sorry, can who? Anybody?

JUDGE TATE: No.

17 MR. BERRY: Can any --

JUDGE TATE: Tractor-trailer.

THE WITNESS: I don't know. I don't drive a truck.

21 BY MR. BERRY:

Q. So you have never seen a semi use that

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be done on Roosevelt Road that would make it more safe for your employees to exit your business?

A. My opinion, the only thing that would make it more safe is the traffic light that you spoke of earlier; but if you have ever been to that area, I mean it's extremely improbable that would ever happen because of the closeness of proximity between Old Kirk Road and Kirk Road. You're talking about only a hundred yards.

In my 30 years of living, I have never seen two traffic lights that close together let alone on a four-lane divided.

- Q. That closeness you're talking about, is that about the same distance as the existing railroad crossing and the bridge that goes over our railroad tracks, about the same distance?
 - A. Yeah, about the same.
- MR. SHUMATE: Okay. Thanks. I have no further questions.

JUDGE TATE: Mr. Berry.

MR. BERRY: Yes.

21 22 intersection?

MS. DICKSON: For purposes of clarification, Judge, is that the intersection of Cherry and Old Kirk?

MR. BERRY: Yes.

THE WITNESS: I don't know. Your question is have I ever seen a truck on that road?

BY MR. BERRY:

- Q. No, have you ever seen a truck make that turn?
- A. No, but I see a full-length school bus do it every morning.
- Q. What about the southern crossing, what is it --
- A. It's the same -- it's the same width of the road.
 - Q. I forget the name of the roadway?
- A. It actually is Old Kirk. It just makes a 90-degree turn on the map. It says something else. On the map it says Southwest Lane.
 - MR. BERRY: Southwest Lane.
- 22 BY MR. BERRY:

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- Q. You say it has the same dimensions?
- A. Yeah. They're both just two-lane roads.
- Q. You're saying they're both the same two-lane road.

Have you ever measured the turning radiuses at either location?

- A. No, I have not.
- Q. Are the railroad -- at the railroad crossing on Old Kirk Road, are the -- is the crossing equipped with just crossbuck signs?
 - A. No. There's gates.
 - Q. There's lights and gates?
 - A. Yes.
- Q. Okay. Still looking at Exhibit No. 2, where New Kirk Road crosses the railroad tracks, does New Kirk Road cross the railroad tracks by going over the railroad tracks?
 - A. Yes.
- Q. And does it also go over the roadway within your plant complex?
 - A. Yes. Reed Road.
 - Q. Reed Road.

Brent Coulter.

BRENT COULTER,

having been called as a witness herein, after having been first duly sworn, was examined and testified as follows:

DIRECT EXAMINATION

BY

MS. DICKSON:

- Q. Mr. Coulter, could you please state your name and spell it for the record.
- A. Yes. It's Brent, B-r-e-n-t, Coulter, C-o-u-l-t-e-r.
- Q. Mr. Coulter, what is your current occupation?
- A. I'm a registered professional engineer in the State of Illinois and I specialize in traffic and transportation planning and engineering.
 - Q. By whom are you currently employed?
- 19 A. I own my own company, Coulter 20 Transportation Consulting, and I'm also employed
 - by Semcon Limited.
 - Q. How long have you owned your own company,

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South of the railroad tracks, what kind of land is located there?

Is that farmed land?

- A. Where at?
- Q. South of the railroad tracks on each side of New Kirk Road.
- A. The southwest side is part of the Kane County Cougars baseball facility and the southeast side, that's private property. That's just a homeowner.
 - Q. Okay. Does he farm any of that --
 - A. Not --
 - Q. -- that you're aware of?
 - A. Not that I'm aware of. He's got horses.
- MR. BERRY: That's all the questions I have. Thank you.
 - JUDGE TATE: Mr. Harpring?
 - MR. HARPRING: No questions.
 - JUDGE TATE: Any redirect?
 - MS. DICKSON: No, your Honor.
- 21 JUDGE TATE: Thank you, Mr. DePaul.
 - MS. DICKSON: My next witness, your Honor, is

- Coulter Transportation Consulting?
 - A. For approximately a year and a half.
- Q. What type of -- what is the nature of the work that you do with Coulter Transportation Consulting?
- A. I do traffic impact studies, signal warrant studies. I prepare intersection design studies, traffic signal plans and related traffic and transportation engineering types of projects.
- Q. Who do you do those projects for generally?
- A. It's a mix of clients. Public agencies, municipalities, counties, the state.

Private entities, primarily developers.

- Q. When you say the state, would that be for the Illinois Department of Transportation?
 - A. Yes.
- Q. Are you currently doing any work for the Department of Transportation?
- A. I am in my function as an employee of Semcon Limited, yes.
 - O. Okay. And in your capacity as an employee

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and owner of Coulter Transportation Consulting, are you currently working for any governmental entities?

- A. Yes.
- Q. Could you provide the names of those entities?
- A. I'm presently working for the City of Elmhurst, the City of Batavia, and Geneva Township.
- Q. And when you say Geneva Township, would that be for John Carlson?
 - A. Yes.
- Q. Would that be relative to the matter we're here for today?
 - A. That's correct.
- Q. What is the nature of the work you do for Semcon Limited?
- A. It's similar work --
 - Q. Okay.
- 20 A. -- as I described earlier.
- Q. Then it would be traffic planning and impact studies?

- the large map, would you be able to show that on the large map?
 - A. Okay. Yes.
 - Q. I'm sorry, this is Exhibit No. 1.

 JUDGE TATE: 2 is the one that was already.

 MS. DICKSON: 2 is this one.
 - BY MS. DICKSON:
 - Q. Referring to Exhibit No. 1 where would have been the traffic -- where is Glengarry?
 - A. Glengarry, as I mentioned, is the first intersection that's signalized west of New Kirk Road and it would be this location right here.
 - Q. What was the nature of the work that you performed at that location?
 - A. We analyzed the capacity of the intersection of Glengarry and Route 38 with respect to added traffic from a new commercial development.
 - Q. As a result of your work on that project, were any improvements made to either Route 38 or Glengarry?
 - A. There were turn lane improvements made on

- A. Yes.
- Q. How long have you worked for Semcon Limited?
- A. I have been there for approximately 17 years.
 - Q. What is your position with Semcon?
 - A. I'm a senior project manager.
- Q. And for Semcon, have you done any traffic planning or traffic impact studies in the area of the Old Kirk Road crossing?
 - A. Yes, I have.
- Q. What area would you have done work for for Semcon in the area of this railroad crossing?
- A. In the vicinity of the subject crossing, I have done three projects in recent years.

One was a retail shopping center traffic generation study for a private client. This would be at Glengarry Drive and Roosevelt Road, Illinois Route 38. It's the first signal west of New Kirk Road on Route 38 so it's within a quarter mile of that intersection.

Q. If we referred to Exhibit No. 2 which is

Route 38.

- Q. With the assistance of the Illinois Department of Transportation?
- A. Required a permit from IDOT and that was issued and approved.
- Q. Okay. You stated that there were three projects you did in this vicinity.

Where would have been the second project?

A. I'll go from west to east.

The second one was for Wendy's, a drive-through restaurant on New Kirk Road approximately 1,000 feet or so north of Route 38. And that was, again, a traffic impact study for a new fast-food drive-through restaurant.

- Q. And the third?
- A. The third project was at Kautz Road and Route 38. That was an intersection design study for geometric improvements at Kautz and Route 38 as well as the preparation of traffic signal plans including the railroad interconnect at Kautz, 38 and the Union Pacific Railroad.

- Q. As a result of the work that you did at Kautz Road and Route 38, were there any changes made to either Kautz Road or Route 38?
 - A. Yes.
 - Q. What were those changes?
- A. The eastbound left-turn lane on Route 38 was extended for use by vehicles waiting to turn from 38 on to Kautz Road. A new eastbound or a new westbound right-turn lane was added on Route 38 just west of Kautz. And additional turning lanes were added at Kautz Road. All basically in support of a new traffic signal installation at that location.
- Q. Why was there determination made to add a traffic signal at that intersection?
- A. This project was funded by State of Illinois economic development funds.

The signal warrant analysis was actually performed by the State of Illinois. This intersection has a history of severe personal injury and fatality accidents.

And as part of the growth and

have been Route 38?

- A. That's correct.
- Q. Okay. You've been present for testimony relative to the potential for a traffic light as part of IDOT's reconstruction of Route 38 at Old Kirk Road.

Do you have -- do you have any knowledge or understanding of the amount of traffic using Old Kirk Road?

- A. Yes.
- Q. And what is that knowledge and understanding based on?
- A. It's based on information that was provided by the Union Pacific Railroad as part of their petition for closure and they were traffic counts that dated from 1999. There is also in my materials some information, older information from 1994, I believe.

In addition to that I have also made personal observations of traffic flow on Old Kirk Road as part of my general reconnaisance of the area in question.

- development of the area west of New Kirk Road between New Kirk and Kautz north of Route 38 and in light of the existing traffic volume and accident history at that intersection, the State of Illinois did approve the installation of traffic signals at that location.
- Q. You referenced signalization warrant analysis. What does that mean?
- A. The State of Illinois uses the volume warrants from the Manual Uniform Traffic Control Devices which essentially lays out for various volume and accident criteria threshold values that would warrant consideration of a traffic signal.
- Q. When you say volume, what do you mean?

 Is that the amount of traffic on the road?
- A. That's the amount of traffic entering the main arterial intersection as well as the traffic on the arterial itself passing by the side street, in this case Kautz Road.
 - Q. And the main arterial in this case would

- Q. Based on the understanding you have as to the volume of traffic currently existing or at least existing as of 1999 on Old Kirk Road, does the volume of traffic -- would the volume of traffic meet a warrant requirement for signalization at Old Kirk and Route 38?
- A. I've not prepared a warrant study for this intersection, but based on those counts and my observations of how traffic behaves and specifically how it turns from Old Kirk on to Route 38, I would say the chances of meeting the volume warrant criteria are very, very low.
- Q. What is your understanding of the -- strike that.

You also reference safety criteria --

- A. Yes.
- Q. -- that IDOT looks to?
 What is that?
- A. Basically one of the warrants in the Manual Uniform Traffic Control Devices is related to a history of accidents that could be mitigated or remedied by the installation of the traffic

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Typically that's five accidents of that type within any given year.

- Q. Are you aware of the accident history at Old Kirk and Route 38?
 - A. No. I'm not.
- Q. Backing up for a moment, if we could, what is your educational background, Mr. Coulter?
- A. I have a bachelor's degree in civil engineering from Vanderbilt University.

I have a master's in urban planning and transportation from the University of Iowa.

- Q. And after graduation from the University of Iowa, what was your first professional job?
- A. My first job is with the Birmingham Regional Planning Commission.
 - O. In Alabama?
 - A. In Alabama, yes.
 - Q. What did you do for them?
- A. The -- that Planning Commission was an MPO, Metropolitan Planning Organization. They were responsible for the programming of federal

- years. Q. Okay. What was the principal function
- that you performed for the County of DuPage?

A. I was there approximately eight or nine

- A. We prepared the -- DuPage County was responsible for the preparation of the DuPage County highway and transit plans, so we did studies related to the development and adoption of those plans as well as site specific studies that we performed for various communities in the county corridor, arterial corridor studies, access control studies and so on and so forth.
 - Q. Okay.
- A. We also prepared the first access control guidelines for the DuPage County Highway Department.
 - Q. What are access control guidelines?
- A. Those are guidelines which establish the location, design and operation of new access on an arterial highway system.
- Q. Okay. And after leaving the DuPage County Development Department, where did you go?

highway and transit dollars.

I worked on the preparation of highway -- regional highway and transit plans primarily.

- Q. Okay. And after leaving the Birmingham Regional Planning Commission, where did you next go for employment?
- A. I came to DuPage County where I was employed by the DuPage County Regional Planning Commission or the DuPage County Development Department.
- Q. Where is DuPage County relative to Geneva Township?
- A. DuPage County is the county that is just east of Kane County. Therefore it's adjacent to Kane County and to Geneva Township.

The county line is actually Kautz Road. So County Development Department is in Wheaton which is approximately 12 miles or so from this

O. How long did you work for the DuPage County Development Department?

- A. I then went to the DuPage County Highway Department.
- Q. What did you -- how long were you with the highway department?
- A. Approximately two and a half or three vears.
- O. What did you do while as an employee of the DuPage County Highway Department?
- A. I was initially chief of traffic plans and programs and left as superintendent of highways.
- Q. In your capacity as superintendent of highways, what was your chief function or functions?
- A. The superintendent is responsible for the management of highway department personnel, engineering and maintenance staff.

At that point we had a budget in the tens of millions of dollars for highway operation and capital improvements as well as maintenance activities.

Q. And after leaving the county, is that when you went to Semcon?

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A. That's correct.

Q. Okay. So would it be fair to say from this that the whole of your professional career has been -- has revolved around traffic planning and traffic studies?

A. And highway design and operation, that's correct.

MS. DICKSON: Your Honor, if I could mark this as an exhibit.

JUDGE TATE: You have copies?

MS. DICKSON: Yes.

(Whereupon, Respondent's Exhibit No. 16 was marked for identification.)

BY MS. DICKSON:

- Q. Showing you what we have just marked as Exhibit No. 16, Mr. Coulter, can you identify this document?
 - A. That's my resume.
- Q. And is this resume current as of today's date?
 - A. Yes.

petition package from the Union Pacific Railroad.

Had input from Mr. Carlson regarding what he understood to be some of the potential problems with the crossing petition.

Had available to me a letter from Kane County Division of Transportation regarding their position on the closing of this crossing and spoke with Kane County staff regarding the phase one engineering study which -- for which they're a lead agency at the intersection of New Kirk Road and Route 38.

I also had conversations with the City of Geneva, their public works department, their economic development department and their planning department.

Q. Okay. Let's address each of those a little bit individually.

One of the things that you said you had tendered to you was a correspondence from the Kane County division of transportation.

Would that be Exhibit No. 13?

A. Yes, it is.

Q. Thank you, your Honor.

Thank you, Mr. Coulter.

Earlier on you testified that you are working for the Geneva Township highway commissioner relative to this road crossing.

What was the assignment that you were given in this regard?

- A. The assignment was to assess the impact of the potential closing of the UP Railroad at Old Kirk Road on traffic generated by residences and businesses along Old Kirk Road.
- Q. And as part of that assignment, what did you do?

I think you testified that you did some personal observation of traffic?

A. That's correct, to get a feel for the issue and familiarize myself with the crossing and its environment, I did spend some time on Old Kirk Road looking at traffic flow, evaluating the nature of the surrounding area.

I read transcripts from -- available from the previous hearings as well as the

- Q. Okay. And in Exhibit No. 13, does the Kane County division of transportation reference the phase one engineering of the intersection at Old Kirk Road and Route 38?
 - A. Yes.
- Q. What is your understanding in regard to the phase one engineering?
- A. At the time that I spoke with the county engineer who was essentially the project manager on that phase one study, he had indicated to me that this would be a major intersection improvement, that dual left-turn lanes and probably right-turn lanes would be added on all approaches to the intersection.

We discussed specifically because of the Old Kirk Road issues what might happen with Old Kirk Road, and it was his opinion that it was likely that Old Kirk Road would be limited to right-ins and right-outs only with the implementation of the major intersection widening at New Kirk and Route 38.

Q. Did he indicate to you why consideration

was under way to limit it to right-in /right-out
only?

A. Yes.

Old Kirk Road is only 600 feet or so east of New Kirk Road on Route 38. There is a crest on Route 38, a slight hilltop at the intersection of Route 38 and New Kirk Road which severely limits or shortens sight distance available for oncoming traffic as it approaches Old Kirk Road and for Old Kirk Road traffic as it attempts to make a left turn or right turn out and even a left turn in coming from the east.

That proximity and the limitation of sight distance was a major reason in, I believe, the county engineer's opinion that this Old Kirk Road intersection would, in fact, be modified as part of the Kirk -- New Kirk, Route 38 intersection improvement.

Q. If the -- if the Old Kirk Road intersection with Route 38 is modified to right-in /right-out only, in your opinion as the traffic planner, would that impact the businesses

familiar with alternate routings, the safest route would be to go west on Route 38 over to Kautz Road, back -- I'm sorry, east on Route 38 over to Kautz Road, back west on Avril Road which intersects New Kirk Road with a full access, make a left out of that unsignalized intersection and then back south to the intersection of Route 38 and New Kirk Road where they could then travel west through the city of Geneva.

- Q. Isn't it possible that travelers heading east on Route 38, are there any areas or opportunities for them to turn around so that they could head west on Route 38?
- A. Well, that's -- that would be the unsafe alternative to what I just described.
 - Q. Why is that an unsafe alternative?
- A. The Route 38 cross section is really -- and the volume of traffic on Route 38 is really not designed to accommodate a high volume or frequency of U-turns on Route 38 itself.

There are opportunities either in private business driveways or residential streets

located north of the railroad tracks if the railroad tracks are also closed?

- A. Yes. It would have a very adverse impact on these businesses.
 - Q. How would it be an adverse impact?
- A. It significantly increases the length of travel that would be required for those vehicles to reach their ultimate destination, either coming into the site from the east but in particular leaving the site to go south, north or west.
- Q. Okay. Specifically given that scenario that the Old Kirk Road crossing is closed and Roosevelt Road is limited to right-in/right-out, if a traveler, let's say an employee of Welding Materials, wanted to head west, what would be the fastest, safest route for those employees to take looking at -- referring to Exhibit No. 1?
 - A. With the crossing closed.
 - Q. With the crossing closed?
- A. With the crossing closed, and assuming we are talking about an employee who would become

for those same vehicles to come down, turn into one of those streets, in this case Elm is another five or 600 feet west -- east of Old Kirk Road, but they'd have to turn into a private residential driveway, back up, come back out and make a maneuver.

That's not the kind of movement that I would want the public to make on a regular or routine basis to compensate for the lack of a crossing of Old Kirk and the UP Railroad.

- Q. In your experience is that the type of maneuver that you might expect, however?
- A. Absolutely. And we have a real live example right down the road at Kautz Road and Route 38.

Prior to the installation of traffic signals at that intersection, Kautz Road traffic heading southbound that wanted to go east on Route 38 was faced with a very, very difficult left-turn maneuver, not unlike the difficulty that you'd have at Old Kirk Road and Route 38 in our area.

Instead of making that left turn, many vehicles would make a right turn, go to a motel that was approximately 800 to a thousand feet west of the intersection, turn into that motel on a horseshoe-shaped driveway and come back out heading east on Route 38.

There are signs at that hotel to this day prohibiting U-turn maneuvers through that site because of the fact that it's dangerous.

You have vehicles who are in a rush to get to their final destination, they're traveling at high speeds through that private driveway and it did create some problems for the business owner.

That's exactly the kind of situation that we'd want to avoid in the event of a crossing closure at Old Kirk Road.

Q. Were you able -- are you aware of the crossing -- of the closure of a crossing criteria that the Illinois Commerce Commission looks to to determine whether a crossing can or should be closed?

let me first describe what I understand adverse impact to be based on review of the ICC criteria.

Adverse impact would be the extra distance, the additional length of travel that a vehicle would incur on an alternate route to make up for the crossing closure at the UP and Kirk Road, Old Kirk Road in this particular case.

- Q. Can I interrupt you for a minute?
- A. Yes.
- Q. Does that have anything to do then with the proximity of New Kirk Road to Old Kirk Road?
- A. It does, but the influence of New Kirk Road is much more pronounced for the residential area south of the UP Railroad than it is for the business area to the north of the railroad.
- Q. So the mere proximity of New Kirk Road to Old Kirk Road doesn't necessarily mean that it's -- just because it's close doesn't mean that it does not adversely impact someone's travel time?
 - A. That's correct.

In the case of the business area in

- A. Yes. I did review that as part of my involvement in this case.
- Q. Is one of those criteria that the ICC looks to the impact on adverse -- the adverse impact on distance to be traveled if a crossing is closed?
 - A. Yes, it is.
- Q. You were present for the testimony that we had from the Union Pacific, were you not?
 - A. From our hearing --
 - Q. In the last hearing.
 - A. -- two weeks ago, yes.
- Q. To your knowledge did the Union Pacific perform any adverse impact study?
- A. I did not hear evidence of that at the last hearing nor did I see any evidence of that in the transcripts that I reviewed previously.
 - Q. Did you perform any adverse impact study?
 - A. Yes.
- Q. Can you describe how you performed the adverse impact study?
 - A. Probably before I described what I did,

- particular, the proximity of New Kirk Road to Old Kirk Road is in many respects meaningless.
- Q. Okay. If you would proceed then with your understanding of the adverse impact.
- A. Well, as I just described them, the adverse impact is the extra length of travel required to circumvent a crossing closure.

And maybe the easiest way to show what we did then is to give an example, and we'll take the one that you brought up earlier of a person leaving, let's say, the business area from Reed Road at Old Kirk Road and wanting to travel west past or through the City of Geneva.

Without the grade crossing in place, without the grade crossing open, and either assuming that this Old Kirk Road intersection will be limited to right turns or based on my observations given the fact that most vehicles will make a right turn out of this intersection because of the difficulty and potential safety problems associated with making a left turn out of this intersection, I tracked the distance over

the road from Reed Road at Old Kirk up Old Kirk to Route 38, Route 38 east to Kautz, Kautz north to Avril, Avril west to New Kirk Road, and then south on New Kirk to the Route 38/New Kirk intersection, and I compared that distance with what the alternative distance would have been with the crossing in place which is to go from Reed Road at Old Kirk Road south across the tracks down to Cherry Lane, a right turn at Cherry Lane on to New Kirk Road and then back up to the Kirk Route 38 intersection.

Those distances were all measured over the road, they were measured using a GPS, global positioning system device, so the accuracy is pretty good, much better than a vehicle odometer.

And we did that for each of the cases that would require a vehicle from this business area in particular to take an alternative travel path.

Q. What was the difference then between the going from the crossing the railroad track and accessing New Kirk from Cherry or if the crossing

into the business area from the Old Kirk Road/Route 38 intersection.

- Q. What is the difference in adverse impact area -- adverse impact traffic then?
- A. For vehicles that are leaving the business area and going south on New Kirk Road, the adverse distance, depending on the travel route alternative used, varies from 2.39 to 3.61 miles for vehicles going to the north.

MR. BERRY: 2.39 to what.

THE WITNESS: 2.39 up to 3.61 miles.

MR. BERRY: Thank you.

THE WITNESS: For vehicles heading north on New Kirk Road, the adverse distance or extra distance travel would be .78 miles.

And for vehicles that are accessing the site coming from the east, the adverse distance would be .12 miles.

BY MS. DICKSON:

Q. With that being said, I direct your attention to the fact that within the Illinois Commerce Commission rules as to adverse impact.

is closed?

A. In the case of what we just described, which -- what I just described, which is the vehicle intending to leave and go west past New Kirk Road on Route 38, the adverse distance is 1.4 miles.

That means it will take that vehicle an additional 1.4 miles to reach the same point that they otherwise would have reached if the crossing were to remain open.

- Q. Are you able to estimate that 1.4 mile difference in time?
- A. I have not done that. It's certainly possible to do.
- Q. Did you do any other adverse impact studies in terms of any other route?
 - A. Yes.

We did the same kind of analysis for vehicles leaving the business industrial area and heading south on Kirk Road and also going north on Kirk Road as well as vehicles coming from the east on Route 38 who wished to make a left turn it states that you -- there's a determination made as to whether the property is located or the adverse impact caused is in an incorporated area versus an unincorporated area.

Are you aware of that distinction?

- A. I'm aware of the language that they used to classify adverse distance, yes.
- Q. In your opinion, does that classification -- is that classification of merit in this area?
- A. Well, incorporated and unincorporated are political boundaries, and as somebody who deals with the real world and we're talking about travel times and distances and the character of an area, incorporated and unincorporated often don't have a lot of meaning. But that's -- those are the definitions that we have to deal with.

I don't think they're probably the most accurate descriptors of the environment in which the adverse distance criteria would be applied, but that's what is being used.

Q. So even if this property might be located

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in an unincorporated area, it still would provide a severe adverse impact to the rest -- to the businesses, their employees, their vendors, their customers?

A. Well, in my opinion, yes, because I think, in fact, this area, if I could use the terminology suburban as a surrogate for incorporated and rural as a surrogate for unincorporated, this is clearly a suburban area.

It's on the east end of the City of Geneva. The City of Geneva has extended sewer and water down actually the railroad right-of-way all the way west or east to Kautz Road.

The city has recently annexed additional industrial development as far east as Kautz Road along the south side of Avril Road.

There are concept plans that have been discussed with city staff right now that cover the area east of Old Kirk Road south of Route 38 and north of the UP Railroad that would be the area just to the northeast of the subject crossing.

traffic planner and consultant, is there a standard for point of access that traffic planners try to provide?

A. For development such as business park or shopping center?

0. Yes.

A. Residential subdivision, yes.

It's generally good planning practice to have a minimum of two points of ingress and egress for a development, and that planning principal is primarily related to the provision of emergency vehicle access or access in emergency situations for the site.

- Q. And when you talk about two points of access, would -- if the railway crossing is closed at Old Kirk Road, would these businesses north of Old Kirk Road be deprived of two points of access?
- A. They would be deprived of multiple points of access including one signalized access on New Kirk Road. And there's a very, very high probability that with the implementation of the

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In addition, as it so happens, the railroad right-of-way as it extends through the City of Geneva is actually shown on Geneva's official zoning map as incorporated area.

This railroad right-of-way has previously been annexed to the City of Geneva.

So whether we want to get real technical with our definition of incorporated, unincorporated, or whether we want to talk about the character of the area, it's my opinion that this area is, in fact, suburban in nature, incorporated to the letter of the criteria outlined by the ICC, and that the adverse impact distance outlined under the incorporated standard is what should apply in this case.

- Q. And in that case if that standard was the standard to be applied, does this crossing meet that standard -- would the closing of the crossing meet that standard?
- A. Not for the business industrial area north of the UP Railroad.
 - Q. In your professional experience as a

New Kirk Road/Route 38 intersection improvement that their remaining access would be limited to only certain movements.

- 0. Meaning right-in/right-out?
- A. Right-in and right-out only.
- Q. When you met with the planners and staff of the Kane County Department of Transportation was any consideration given to ingress and egress for these property owners during reconstruction of Route 38?
- A. It's my understanding based on my conversation with staff that that is, in fact, one of the advantages of the crossing remaining open, at least, you know, from the standpoint of construction impact to accommodate traffic that might be limited at Old Kirk Road and Route 38 just for construction only, let alone any permanent modifications.
- O. Do I understand you to mean that at least if the crossing was not closed then these -there's the potential that Roosevelt Road could be closed to Old Kirk during road construction?

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- A. There's always that possibility, yes.
- 0. However --
- A. Whether it's permanent for the duration of the intersection improvement or whether it's intermittent depending on certain construction activities that are taking place.
- Q. In your review of the documentation submitted by the Union Pacific in support of its petition for crossing, are there other criteria that are not met in regard to the potential closing of this crossing?
- A. I think we kind of touched one which was the multiple points of ingress as it relates to emergency access needs.

The other general criteria very similar to what we see in zoning cases for public health, safety and welfare, and within that category I would include something we touched on a little earlier is without proper alternative routes to serve the business area north of the tracks and with the crossing closed, we increase the potential for adverse safety impacts at this

reconstruction of Route 38?

- A. Correct.
- 0. Or is that the reason?
- A. That's correct.
- Q. Are you familiar with the testimony of the Union Pacific that the -- one of the reasons they'd like to see this closed is because of the redundancy of the New Kirk Road crossing?
- A. I've heard that phrasing used to describe the relationship, yes.
- Q. Given what you understand to be the Old Kirk Road crossing and the New Kirk Road crossing, is the new -- are those crossings -- is the Old Kirk Road crossing redundant?
- A. In this particular case, the Old Kirk Road crossing is not redundant to the New Kirk Road grade separation primarily because of the access needs of the business industrial area to the north of the tracks and the proximity of Old Kirk Road to the Route 38/New Kirk Road intersection, and the operational problems that are created at that point.

- intersection because of motorists become impatient, maybe making illegal left turns, making U-turns across a very, very high volume of Route 38 traffic, also a high speed travel; or turning into private business or residence driveways in order to turn around and shorten their route length as they in particular leave the site.
- Q. Do you have an opinion in your -- based upon your training, your education, and your professional background, as to whether the crossing at Old Kirk should be closed?
- A. Well, I think in general the goal of the objective of closing unnecessary crossings is a good one, and I get involved with railroad grade crossings on many projects and I certainly have no objection to that.

I think in this particular case given the unique circumstances associated with this crossing that at the very least the petition to close right now is premature at best.

Q. And that's because of the foreseen

Q. Okay. We've addressed specifically the businesses to the north of the Old Kirk Road crossing.

Did you analyze at all the impact the crossing would have on the residences to the south of the crossing?

- A. In a cursory fashion, not in as much detail as I did the business industrial area.
- Q. Was there a reason that you didn't do more than a cursory examination?
- A. It was a conscious decision based on the fact that the residential area to the south does have two access points, one of those access points is signalized.

In the event of the crossing being closed, they still have access to New Kirk Road. I had quickly reviewed what the adverse distance would be in the case of the residential area to the south and concluded that it was not significant.

Q. So here the focus really must be then on the businesses to the north?

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A. That's been my focus, yes. MS. DICKSON: I don't have any other questions, your Honor.

JUDGE TATE: Mr. Shumate. MR. SHUMATE: Thank you.

CROSS-EXAMINATION

MR. SHUMATE:

- Q. Touching on what you said with regard to the residential area which is south of the railroad tracks. I'll call it the unincorporated area that's in the township where the residents are and the church and a daycare, you said that there would not be a significant impact to the residents?
- A. Well, I said I didn't think that the adverse distance impact would be significant.

The impact on the residents would relate more to convenience from the standpoint of the operation of the Kirk Road/Route 38 intersection.

Residents that are -- or traffic generated from the area south of the tracks significant and in many cases exceeds the ICC's own criteria for adverse distance.

- Q. Do you know how many businesses are along Reed Road, the ones that would be adversely impacted?
- A. I was able to write down the name of maybe five or six businesses.
- Q. Okay. And did you do a traffic count of how many vehicles would come in and out of there in a day that would include the vendors, customers, employees?
- A. We -- I made some personal notes on traffic in and out for the various times of the day that I was there physically observing traffic flow on Old Kirk Road, the operation of the crossing and so on.

We did not do an extensive 12-hour or 24-hour traffic count.

There was the 1999 count done by the UP Railroad, and based on my observations and after a while you get pretty good looking at traffic on a short-term basis and assessing what it's going

- that's heading east on Route 38 is able to make a right turn out of Old Kirk Road and perhaps avoid congestion or adding to congestion at the New Kirk/Route 38 intersection.
- Q. Well, you mentioned it would not be a significant impact. You mentioned the businesses, and that your adverse impact analysis focused on the businesses; is that correct?
 - A. Yes, it is.
- Q. Is that because there's not that many vehicles that come out of the business area?
- A. No, the reason I focused on the business industrial area north of the tracks is because, as I stated previously, with the crossing closed, they are limited to one access point to the surrounding highway system and that access point may, in fact, itself be limited to only certain turning movements.

The adverse distance, the extra length that those business industrial vendors, customers, employees that would have to travel to circumvent the closed crossing is quite

to be on a daily basis.

I think the counts that were done in 1999 are probably still pretty valid for this particular issue.

- Q. So if I hear what you're saying, there is not enough traffic to warrant -- there's too much traffic to warrant closing the crossing but not enough traffic to warrant the traffic light?
- A. I didn't say anything about not enough traffic to not warrant closing the crossing.

My focus was on the adverse distance that those vehicles have to travel in order to circumvent the crossing closure and this is particularly for the business and industrial areas to the north.

I was asked a question whether or not the volume warrant for signals would be met at this location, and my estimate because I have, as I indicated, I have not performed a signal warrant study, was that no, they probably wouldn't be.

The bottom line is that the spacing of

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old Kirk Road to New Kirk Road is such that -- and the sight limitations are such that even if signals are warranted, I would find it, based on my experience working with IDOT for many, many, many years and in recognition of good traffic intersection design principles, that this intersection would never be signalized.

I find it much more likely that Old Kirk Road would be relocated further east at some point in time perhaps in conjunction with new development to the east of Old Kirk itself.

- Q. Okay. Let's focus on that just for a second because you mentioned that this was a suburban area in your estimation, correct?
 - A. Yes.
- Q. Okay. And that there were plans with regard to the area that is west of where the existing businesses are along Reed Road?
- A. There are property owners that have organized to investigate development possibilities east of Old Kirk Road.
 - Q. Okay. If that takes place will whatever

owns?

- A. It's not new, but yeah, that exists.
- Q. Is it more than 20 years old?
- A. I believe it's probably in the range of five to ten years old.
- Q. Okay. And then are you aware of a plan for a bridge at the intersection of the same railroad tracks and Route 38 near Kautz?
- A. I'm aware that DuPage County has undertaken a phase one feasibility study of such an improvement.
- Q. Will the intersection at Kautz Road be removed when that bridge is installed?
- A. If and when the bridge -- the grade separation of the UP and Roosevelt Road or Route 38 is ever accomplished, based on the plans of the concepts that exist today, Kautz Road would remain open at Route 38 but Route 38 would span the railroad. There would be a grade separation.
- Q. Okay. So it would be railroad tracks going over Route 38?

governmental authority is in charge, whether it's the township, the county or the state, they're going to require access in and out of that area, right, for life, health and safety?

- $\ensuremath{\mathtt{A}}.$ There will be an access to that newly developed area.
- Q. And more than likely it will be a double access because you said you should have two accesses; is that correct?
- A. It's conceivable, yeah, that there could be a full access as well as right-turn-only access to serve that new development.
- Q. Okay. And then there's some significant activity on Kautz Road. You mentioned you worked on that, right?
 - A. Yes.
- Q. And just to the north of that intersection, what is the new plant, Pillsbury and Millard Refrigeration, correct?
 - A. That's correct.
- Q. And just to the east of there, there's the new big golf course Prairie Landing that DuPage

- A. Well, I've seen concepts where Route 38 goes over the railroad.
 - Q. And that is my understanding too.

And so this intersection would still be relatively close to where the -- where the tracks and where Route 38 converge?

- A. We're talking about the intersection --
- Q. Of Kautz Road?
- A. -- redesigned intersection of Kautz Road Route 38 and the UP Railroad?
 - Q. Uh-huh, yes.
- A. My understanding is that it would be more or less in this same general vicinity.

The limits of the project may extend east and west, but the location of Kautz Road itself would be more or less in this vicinity.

- Q. Okay. And vehicles are coming -- if it comes a bridge there, then that that would be a sightline that would be relatively high relative to Kautz Road which is at grade, right?
- A. Whatever improvement was made would have to meet the state's sight distance and vertical

curve criteria.

- Q. So there's a lot of development that is planned in this area. We're talking about other bridges, we're talking about development for other businesses?
- A. That's correct. There's a lot of land development that both exist and has the possibility of occurring in this area.
- Q. Do you know of any plans to have Reed Road extended into some way that will either hook up to Kirk Road or Route 38 or some other major arterial area?
- A. That concept has been discussed in the past.
- Q. And is there a plan that DuPage County has to extend Kautz Road south to Fabyan Parkway?
- A. They are, in conjunction with the grade separation that we just referenced, the county would look to extend Kautz Road, I believe, as part of that improvement.
- Q. Okay. You have a lot of experience with DuPage County in the planning and traffic works,

in Kane County or DuPage County, that's your knowledge, where you have a signalized intersection that has that distance or less?

- A. Not with the adverse sightlines that this -- that the New Kirk/Route 38 intersection has, no.
- Q. If you have signalization do the adverse sightlines still come into play?
 - A. Yes.
 - Q. Why?
- A. Traffic that is heading east through this intersection on Route 38 still has to travel through Kirk Road.

They will encounter traffic that may be stopped at -- if there were signals at Old Kirk and Route 38, that may be stopped on Route 38 for that signal.

As that -- as those queues of vehicles begin to stack up west of the intersection, that creates a real safety problem in terms of sightlines.

Q. Okay. Now, you indicated that Route 38

correct?

- A. Yes.
- Q. Let me pick a town in DuPage County because I'm familiar with it. Let's take Oak Brook, Illinois?
 - A. Okav.
- Q. And is -- there's an intersection, two intersections both signalized very close together. I believe it's a county road. It's called Midwest Road. Are you aware of that?
- A. I'm aware of Midwest Road. I'm not sure what cross streets you're talking about.
- Q. Well, there's an S-curve road not unlike Kirk Road. It has a little of an S turn to it which is Midwest Road at the intersection of 35th Street is where the Oak Brook Hills Hotel is?
 - A. Right,
- Q. And literally less than quarter of a block to the north of that there's another signalized crossing at grade.
 - A. I'm not aware of the specific distance.
 - Q. Okay. Are you aware of any intersections

was scheduled to be rehabilitated or reconfigured?

- A. I think I stated that Kane County was the lead agency on a phase one engineering project that is addressing the improvement of this intersection.
- Q. In addressing the improvement of that intersection, would they improve the sightlines?

 Does that ever happen?
- A. I have been told that that's probably not very likely.
 - Q. In your experience has it happened before?
- A. It has happened before, but not with the presence of a bridge structure such as exists on New Kirk Road.

The profile of New Kirk Road particularly to the south of Route 38 is very much dictated by this bridge structure which is on piers and has a span literally of a quarter mile or so.

The chances of modifying the profile on this bridge structure substantially I think are

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- very slim and I think that's probably what Kane County was referring to.
- Q. Could you take Old Kirk Road and reconfigure it to the east and have an acceptable intersection with a signal at Route 38?
 - A. Could we take --
 - Q. Old Kirk Road to the east.
- A. And reconfigure to the east? That's a possibility.
- Q. Okay. Do you know if there are any businesses or homes in that area to the east now?
- A. Well, this entire area would be part of the potential redeveloped area east of Old Kirk Road.

Right now that's a seed. It's somebody's concept, somebody's idea of what could happen here.

Realistically something of this nature could take many, many years to come to fruition. But yes, it's conceivable that existing businesses would be razed to make way for new development in that area.

- see the county planners or the township planners recommend?
 - A. I -- based on my experience?
 - Q. Yes, sir.
- A. And based on the funding environment that we're in, in the absence of any private participation or involvement meaning the property owners or developers south of Route 38, I think it probably is unlikely that there's sufficient funding to purchase right-of-way and physically realign Old Kirk Road east of its present location on Route 38.
- Q. Would they have the developers pay impact fees to provide for that?
- A. If the development process has reached a point with respect to the timing of this intersection improvement design, it's possible that that such arrangements could be made.
- Q. You mentioned earlier that there were volume warrants under the MUTDC.

MUTDC stands for what?

A. Nationally that's the Manual Uniform

- Q. As a planner, a highway planner, would it be prudent for the governmental authorities that have the jurisdiction of that property to design parameters as to what should be done so that property could be brought to its highest and best use from a traffic highway standpoint?
- A. It's prudent on everyone's part. It's prudent on IDOT's part. It's prudent on Kane County's part. And it's prudent on the City of Geneva's part as well as the private entities, the private property owners involved with these parcels --
 - Q. Based on your experience --
 - A. -- to coordinate their planning.
- Q. Based on your experience then, would it then be prudent that as part of that plan that any intersection of Old Kirk Road and Route 38 would be removed to put it to a better place?
- A. That's certainly something that should be reviewed as part of the phase one analysis.
- Q. In your opinion as an expert on this material, would that be what you would expect to

Traffic Control Devices. Illinois basically adopts that national manual and calls it the Illinois Manual of Uniform Traffic Control Devices.

They have several minor differences but it's more or less the same thing.

- Q. Okay. Under the MUTCD, are there provisions that will permit or even recommend that a highway traffic signal be installed where it has nothing to do with volume of traffic but it has to do with sightlines and safety?
- A. There is a specific warrant based on safety -- and, excuse me, safety, but in particular a history of accidents that are -- that can be remedied or mitigated by the installation of that traffic signal.
- Q. The phase one proposal that has been discussed to have a right turn only when you're coming north on Old Kirk Road on to Route 38, is that a cheaper way of dealing with an intersection than having a highway signal, flashing signal -- I mean --

A. Well, I think if I understand your question, the reason that they're looking at a right-turn-only driveway here is not -- is not necessarily to avoid the expense of a traffic signal.

It's because when they put in dual left-turn lanes on each of these approaches to the Route 38/New Kirk Road intersection, the dual left-turn dimensions are typically 300 feet for the left-turn storage itself and 300 feet for the taper.

Since this intersection from the center line to center line is only roughly 600 feet total, Old Kirk Road falls within the limits of the deceleration taper and the left-turn storage for this new widened approach to Kirk Road to New Kirk Road.

It is not good engineering practice to have a full access, whether signalized or not, that falls within the limits of a left-turn lane on an approach to an intersection.

Q. Well, this particular intersection would

.u directly.

There are phase one studies which do not get funded.

- Q. Do you know what percentage don't get funded?
- A. I would -- I could take a guess and I would say --
 - Q. Based on your experience.
- A. Based on my experience, in a normal funding environment, maybe 10 percent.

In a tight funding environment, maybe that figure could increase to 30 or 40 percent depending on the source of funds.

- Q. Do you know what the hierarchy of this particular crossing is on IDOT's hierarchy of projects that will get done?
- A. I have been told by Kane County that at the present time it is funded.

I don't know if it's fully funded, I don't know if the funding is in jeopardy because of the state's budget shortfalls and woes at this point in time.

not be a full intersection, correct?

There's no road to the north, is there?

A. By full, we mean even a T-intersection could be full in the sense that it has all movements permitted.

- Q. Well, in your capacity as a superintendent of highways for DuPage County's Division of Transportation, would it be a recommendation of a county road authority to have the residential area around Old Kirk Road used for through traffic?
- A. Would you intentionally route through traffic through a residential area?
 - Q. Yes, sir.
- A. That's something that you would like to avoid on a day-in and day-out basis.
- Q. There's an indication that there was a phase one design for this particular intersection in this area.

Are there many phase one designs that don't get constructed?

A. I don't know if I can answer that question

Q. Okay. When you perform the adverse impact studies, you indicated you did it relative to miles and you did not do it specifically with regard to time, correct?

A. That's correct.

The reason is because the ICC criteria is based on distance and not time.

- Q. But the whole concept is not only would you travel further, it would take you longer to get from Point A to Point B, correct?
 - A. That's correct.
- Q. And there's also potential, is there not, that if this intersection has a train in it, that that may delay you?
- A. That's a possibility, but I did review the Union Pacific's volume and gate downtime survey from 1999 and the crossing is actually closed only roughly 11 percent of the time.

So anybody leaving from a business on Old Reed Road who is right there near the crossing and can see activity at the crossing and specifically can see if the gate is down or

coming down can make that decision, but 90 percent odds of there not being a closure are pretty good odds.

- Q. So if it's 10 or 11 percent of the time down, it means it would be closed a couple hours of each day?
 - A. Correct. Roughly speaking.
- Q. And would you expect that there would be a higher volume of trains during the rush hours?
- A. I would expect there be a higher volume of commuter trains which are typically much, much shorter than freight trains.

I believe at this crossing the commuter train in terms of its effect on gate downtime is probably in the order of 15 to 20 seconds or so, with the train passing through the crossing for that period of 15 to 20 seconds.

- Q. Are you aware of what the MUTCD provides as to the minimum amount of gate time before a train enters the intersection?
 - A. Correct. I'm speaking of --
 - Q. Is that 20 seconds?

applicable in this case.

- Q. You indicated that there was some discussion that if Route 38 was being rehabilitated that Old Kirk Road might be utilized to help siphon off some of the extra traffic in the area?
- A. Well, I think we have direct input from Kane County that I $\operatorname{--}$ that that is, in fact, what happened.

In their letter they indicated that in recent construction activity on or near this intersection that they did use Old Kirk Road as a temporary means of getting around the Kirk -- New Kirk/Route 38 intersection.

- Q. When they do the bulk of the work that would be during what I would call the construction season when the weather is more favorable as opposed to the winter?
- A. Well, the construction season in Illinois basically runs from early April through the end of November.
 - Q. Is that pretty much the same season for

A. Well, both freight and commuter trains must have minimum warning times.

I was speaking of the amount of time that a commuter train would physically go through the crossing itself, require the gate to be down, so that's on top of whatever the minimum warning time is, which is 20 seconds.

Q. Okay. So the adverse impact study that you did, did you do any for the residents in the area?

When I say the residents the ones who actually live there.

A. As I indicated, it was a much more cursory.

The over-the-road distance measurements were taken to deal with the business industrial issue.

I just kind of did a quick comparison of those routings with the crossing closed and with it opened and found that in most cases, if not all cases, that the adverse distance was less than that .75 mile standard that I feel is baseball?

- A. If you're asking me how this relates to the Kane County Cougars, I'd have to admit that I have never attended a game there. I'm not sure what their schedule is.
- Q. The reason I asked for the baseball season is that it's similar months, about the same months.

And the point that I'm raising is that if you want to route the traffic because of work that's going to be done on Kirk Road or Route 38 through Old Kirk Road, and you have no left-hand turn like you have talked about, is the possibility that you could build up traffic and -- to where you actually have the crossing fouled with automobiles?

Is that a possibility?

A. Well, to answer your question, if, in fact, once this intersection is improved or even during construction, if there were to be closures at Old Kirk Road, any attempt by the county, for example, to use Old Kirk as an alternative

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traffic route during construction would have to be done in such a way that it's clearly understood that only eastbound traffic would be able to use Old Kirk Road.

That's -- the county's precise means and process for using Old Kirk as they have indicated in the past for special event activities or as a temporary construction bypass I really can't speak to, but they have stated that they have used it for that purpose.

- Q. Is there -- in your review of the intersections in the roads, is Old Kirk Road designed to handle truck traffic?
- A. It has sufficient width to handle the kind of truck traffic that would be generated by this existing business industrial area.
 - Q. Including semitruck trailers?
- A. Yes. I have observed tractor-trailer combinations using Old Kirk Road to the south of the crossing.
- Q. If Old Kirk Road crossing was closed, would there still be a dual access to the

intersect Glengarry Drive which is which has access to Route 38.

- Q. Is that in the intersection of what you call Glengarry Drive --
 - A. Yes.
- Q. -- and Route 38? Is that a signalized intersection?
 - A. It is, yes.
- Q. Okay.
- A. That is a concept which has not evolved beyond the -- evolved beyond the point of simply being an idea that is possible but maybe not practical or reasonable or feasible.
- Q. Now, where Reed Road ends to the west, do you know approximately what the distance is from the end of Reed Road to where it would hook up with the Glengarry Drive?
- A. It would be roughly 800 to a thousand feet.
- 20 Q. Okay. 21 A. And i
 - A. And it would have to cross private property and existing railroad spur.

residential area south of the railroad tracks?

- A. Yes.
- Q. Okay. And, now, you're a traffic expert, we know that, for planning.

Is there any other alternative that you can see that would permit us to close this crossing and still serve the industries that are to the north of the railroad tracks?

A. There's a -- there's potential for creating additional points of access to that business industrial area.

The crossing should remain open until that time, but yes, there are possibilities which have, in fact, been discussed in the past and recently particularly in conjunction with improvements that might be made at this intersection.

- Q. Would there be any that would be to the west of Kirk Road?
- A. I'm aware of one concept for attempting to extend old Reed Road which presently travels underneath New Kirk Road west ultimately to

There would also have to be an existing building demolished to extend Reed Road.

Q. You mentioned existing railroad spur.

Do you know if that railroad spur is a

private track, private industrial track?

A. It's -- it serves an industrial use. I would presume it is -- a public or private status, I'm not aware of.

MR. SHUMATE: Okay thank you very much.

JUDGE TATE: Mr. Berry.

MR. BERRY: Yes.

CROSS-EXAMINATION

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MR. BERRY:

- Q. When -- from your personal observations, did I hear correctly you didn't take any actual traffic counts?
- A. I performed some sample counts for short duration. Generally a half hour to 45 minutes at a time.

They were done primarily to reinforce my visual observations later on so that I could

recall what was going on.

I did not do any extensive 12-hour or 24-hour per day counts.

Q. Okay. Referring to the large black and white map, I don't know what exhibit number it is.

JUDGE TATE: 1.

MS. DICKSON: It's Exhibit 1.

BY MR. BERRY:

Q. On Exhibit 1, to the west of Old Kirk Road, is that all farmland?

A. No.

O. What kind of land is it?

A. It's a mix of vacant and some commercial development on -- immediately to the west of Old Kirk on the south side of Route 38.

On the north side there's some scattered residential. Then further north in Geneva there's extensive industrial development in the Geneva Industrial Park.

Q. In the vicinity of Kautz Road and Route 38?

west, according to this map, there's very little --

MR. SHUMATE: You mean east. MR. BERRY: East, yes, east.

THE WITNESS: That's correct.

I mean east of -- essentially east of the Kautz/Route 38/UP intersection area, that's all going to be developed in the future, but to a great extent, you know, that's a little longer term in nature.

The development that I referred to earlier which is west of Kautz Road, south of Route 38, and east of Old Kirk is something which is likely to happen within the next several years based on the city's desire to see that area developed, based on their extension of sewer and water service to that area, and based on conversations that have already existed between the city, the various city departments and the property owners who have organized to investigate development possibilities.

Q. But you stated before for other

A. Well, extending all the way west from New Kirk Road to Kautz Road, yes.

Q. And even further to the west?

A. Further to the west on Route 38 is a mixture of -- I'm sorry, I -- pardon me, I had my directions mixed up.

As we go west, we're really in the City of Geneva proper in terms of, you know, the old district. There's a mixture of commercial, industrial, residential, you name it.

Q. Maybe -- no, okay, I see.

So there is a lot of unused land in and around Old Kirk Road, undeveloped land?

A. There's undeveloped land but I wouldn't use that description.

I don't think there's a lot of undeveloped land in the sphere that I see Old Kirk Road existing within.

Q. Well, you can see the development around Old Kirk Road itself where you can see where the UP Railroad comes through where there's a term UP and Old Kirk Road, that area, but from that point improvements that depends upon the economy, does it not?

A. Well, I have this conversation all the time, and when people ask me how my business is going at this time of our state of the nation and I have to admit in the Chicago area that development activity has barely slowed a notch despite the economy.

Developers are still preparing plans, they're still purchasing land, they're still proceeding with infrastructure improvements, they're still proceeding with private building and capital improvements, and that's just the nature of the Chicago area.

Particularly in the location like this which is adjacent to and within the sphere of influence of the City of Geneva.

- Q. But that's still conjecture? We don't know that's going to happen in the next two years?
- A. Well, if I could maybe extrapolate where I think you're heading with your question, in my